

PROPOSED OUTLINE
FOR REMARKS BY
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TO THE
AMERICAN DEFENSE PREPAREDNESS ASSOCIATION
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I. INTRODUCTION

A. BUSH U.N. SPEECH, SEPTEMBER 25, UNDERSCORES CHANGE IN THE EAST-WEST RELATIONSHIP.

1. WILLINGNESS BY U.S. AND U.S.S.R. TO DEAL CONSTRUCTIVELY AND CANDIDLY WITH DIFFERENCES.

2. ACHIEVEMENTS HAVE BEEN MADE IN ARMS CONTROL.

B. THE SOVIETS HAVE COMPELLING REASONS FOR GREATER COOPERATION WITH THE WEST.

1. SOVIET SYSTEM IS IN CRISIS.

2. SOVIETS ARE DRIVEN TO ENSURE OWN ECONOMIC SURVIVAL.

3. TO DO THIS, THEY ARE ATTEMPTING TO BETTER BALANCE THEIR CIVILIAN AND MILITARY SECTORS.

II. THE SOVIET LEADERSHIP HAS ANNOUNCED THAT SOVIET NATIONAL SECURITY POLICIES ARE TO BE REVISED.

A. SOVIET NATIONAL SECURITY POLICY IS TO BE BASED ON "REASONABLE, SUFFICIENT DEFENSE."

1. THIS INVOLVES RESTRUCTURING SOVIET STANDING FORCES.

A. ADOPTING A "DEFENSIVE" FORCE POSTURE IN THE BELIEF THAT WAR WITH THE WEST IS UNLIKELY FOR THE FORESEEABLE FUTURE.

B. EFFORT HAMPERED BY LACK OF COORDINATED STRATEGY AND RESISTANCE FROM VARIOUS ELEMENTS WHICH FEEL THREATENED BY CHANGE.

2. THIS POLICY CALLS FOR UNILATERAL FORCE WITHDRAWALS AND REDUCTIONS ANNOUNCED BY GORBACHEV LAST DECEMBER AT THE U.N. GENERAL ASSEMBLY. SPECIFICALLY:

A. 50,000 MEN AND 5,000 TANKS ARE TO BE
WITHDRAWN FROM SOVIET FORCES IN CZECHOSLOVAKIA,
EAST GERMANY, AND HUNGARY.

B. 10,000 TANKS, 8,500 ARTILLERY SYSTEMS, AND
800 COMBAT AIRCRAFT ARE TO BE ELIMINATED FROM THE
ATLANTIC-TO-THE-URALS ZONE.

C. OVERALL SOVIET MILITARY MANPOWER IS TO BE
REDUCED BY 500,000.

3. NEW POLICY REQUIRES REDUCTION IN MILITARY BUDGET.
GORBACHEV REVEALED PLANS EARLIER THIS YEAR TO REDUCE
THE MILITARY BUDGET BY 14.2 PERCENT AND WEAPONS
PRODUCTION BY 19.5 PERCENT BY 1991.

4. LEADERSHIP PROMISES TO REDIRECT DEFENSE INDUSTRY
RESOURCES TO CIVIL PROGRAMS.

A. WILL USE SKILLED MILITARY MANPOWER IN THE
CIVILIAN SECTOR.

B. WILL CONVERT EXISTING MILITARY EQUIPMENT TO
CIVIL USE.

C. BUT THERE ARE MANY OBSTACLES TO SUCCESSFUL REVISION OF
SOVIET NATIONAL SECURITY POLICIES.

1. RESISTANCE TO CHANGE BY THE PARTY AND BUREAUCRACY.
2. LEADERSHIP DISTRACTED BY DOMESTIC PROBLEMS.

A. STRIKES -- WORKERS NOT REAPING REWARDS OF
REFORMS FAST ENOUGH. COAL MINERS' STRIKE IN
SIBERIA AND THE UKRAINE IN JULY COST THE STATE
BILLIONS OF RUBLES.

B. ETHNIC UNREST -- UPHEAVAL IN BALTIC
REPUBLICS, MOLDAVIA, AND AZERBAIJAN PUTS
NATIONALISTS ON COLLISION COURSE WITH MOSCOW.

C. OVERWHELMING ECONOMIC PROBLEMS -- CENTRAL
PRICING SYSTEM, HYPERINFLATION, AND WEAK CURRENCY.

III. CHALLENGES FOR THE U.S. INTELLIGENCE COMMUNITY.

A. DETERMINE WHAT IS SIGNIFICANT AND WHAT IS RHETORIC.

1. EVALUATE INCREASING AVAILABILITY OF INFORMATION UNDER GLASNOST.
2. VERIFY REDUCTIONS IN THE MILITARY AND IN DEFENSE SPENDING.
3. DETERMINE HOW FAR THE SOVIET LEADERSHIP IS WILLING TO GO IN CARRYING OUT ITS PLANS AND INTENTIONS TO REFORM.

B. ASSESS IMPLICATIONS OF DISINTEGRATING CENTER IN SOVIET UNION.

1. POTENTIAL FOR BALKANIZATION.
2. CHANGING BASES OF POWER AND EMERGENCE OF MULTIPOLAR WORLD.
3. SHIFTING ALLIANCES AND PRESSURE ON NATO.

IV. CONCLUSION

A. DESPITE DOMESTIC PROBLEMS AND ANNOUNCED PLANS TO TRANSFER MILITARY RESOURCES TO THE CIVILIAN SECTOR, SOVIET MILITARY STRENGTH REMAINS FORMIDABLE.

B. IN THIS ERA OF CHANGE, INTELLIGENCE COLLECTION AND ANALYSIS IS ESPECIALLY IMPORTANT.

C. WE MUST BE PARTICULARLY ALERT TO INCREASING ILLEGAL SOVIET ACQUISITION OF WESTERN TECHNOLOGY AND EQUIPMENT.

1. THE INTELLIGENCE COMMUNITY MUST IDENTIFY SOVIET NEEDS FOR WESTERN EQUIPMENT THAT WOULD BENEFIT THEIR FUTURE WEAPON SYSTEMS.

2. MUST HELP POLICYMAKERS MAKE INFORMED DECISIONS ABOUT EXPORT CONTROL IN AN ERA IN WHICH INTERNATIONAL TRADE IS BECOMING INCREASINGLY IMPORTANT.

D. INFORMATION THE U.S. BUSINESS COMMUNITY VOLUNTARILY PROVIDES IS IMPORTANT TO US.

1. CAN HELP THE INTELLIGENCE COMMUNITY IN MAKING
ACCURATE ASSESSMENTS ON ISSUES SUCH AS TECHNOLOGY
TRANSFER.

2. THIS INFORMATION WILL HELP OUR POLICYMAKERS DEAL
EFFECTIVELY WITH CHANGES IN THE INTERNATIONAL ARENA
WITHOUT SACRIFICING OUR NATIONAL SECURITY.

E. UNDERSTANDING THE CHANGING EAST-WEST RELATIONSHIP --
AND EXAMINING IT IN LIGHT OF ALL THE INFORMATION AVAILABLE
TO US -- IS CRITICAL. WHAT HAPPENS IN THE U.S.S.R. AFFECTS
EASTERN EUROPE, WESTERN EUROPE, AND NATO, AND ULTIMATELY
AFFECTS OUR RELATIONSHIP WITH THE WEST.